## FEMA's Map Modernization

Mid-Atlantic Chapter of URISA

May 11, 2005



## MAC URISA Spring Meeting

### Contents-1

- National Flood Insurance Program
- Maps and map products
  - why FEMA makes maps
  - printed maps
  - digital map products
- DFIRM



## MAC URISA Spring Meeting

### Contents-2

- Planning Map Modernization
  - purposes
  - objectives
- Implementing Map Modernization
  - NSP, MOD, or the "Map Mod Team"
  - the MOD Solution
  - MIP, Multi-hazard Information Platform
  - KPI goals



### Congressional action

- Pre-NFIP
- National Flood Insurance Act of 1968
- Flood Disaster Protection Act of 1973
- National Flood Insurance Reform Act of 1994
- Bunning-Bereuter-Blumenauer Flood Insurance Reform Act of 2004 (P.L. 108-264)



### What is the NFIP?

- An insurance program
- A land use program
- Based on the 1%-annual-chance flood, the Base Flood
- Federal–community partnership
- 20,055 communities (April 2005)
- Federal-individual relationship
- 4,579,443 policies in effect (February 2005)
- \$ 756,668,180,400 insurance in force (February 2005)



Loss Statistics Jan 1, 1978 through Dec 31, 2004

State	Total losses	Total payments \$
Delaware	3,358	43,940,045
Dist. Columbia	78	924,702
Maryland	13,398	220,071,222
New Jersey	70,026	598,246,555
New York	68,030	373,056,458
Pennsylvania	46,985	473,352,231
Puerto Rico	21,234	103,512,856
Virgin Islands	2,702	38,763,686
Virginia	28,049	384,416,631
West Virginia	22,333	235,094,130



### Insurance program stakeholders

- Condominium Associations
- Consumers
- Lenders
- Insurance Professionals
- Claims Adjusters
- Surveyors
- State & Local Officials



### Land use program stakeholders

- State & Local Officials
- Developers
- Architects and Engineers
- Surveyors
- Property owners



# Bunning-Bereuter-Blumenauer Flood Insurance Reform Act of 2004

### SEC. 107. GEOSPATIAL DIGITAL FLOOD HAZARD DATA.

For the purposes of flood insurance and floodplain management activities conducted pursuant to the National Flood Insurance Program under the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.), geospatial digital flood hazard data distributed by the Federal Emergency Management Agency, or its designee, or the printed products derived from that data, are interchangeable and legally equivalent for the determination of the location of 1 in 100 year and 1 in 500 year flood planes, provided that all other geospatial data shown on the printed product meets or exceeds any accuracy standard promulgated by the Federal Emergency Management Agency.



- Why does FEMA make maps?
- Printed maps
  - Flood hazard boundary map, FHBM
  - Flood boundary floodway map, FBFM
  - Flood insurance rate map, FIRM
- Digital map products
  - scanned .tiff's Q3
  - CAD FIRMs DFIRM





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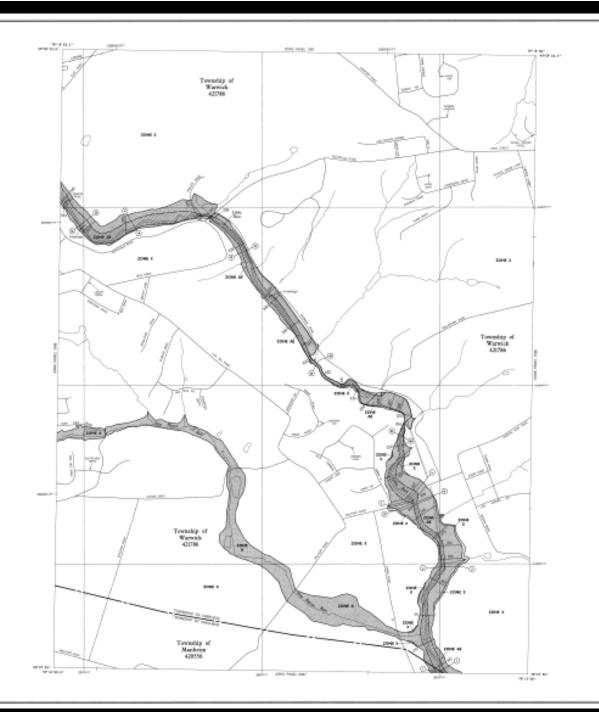
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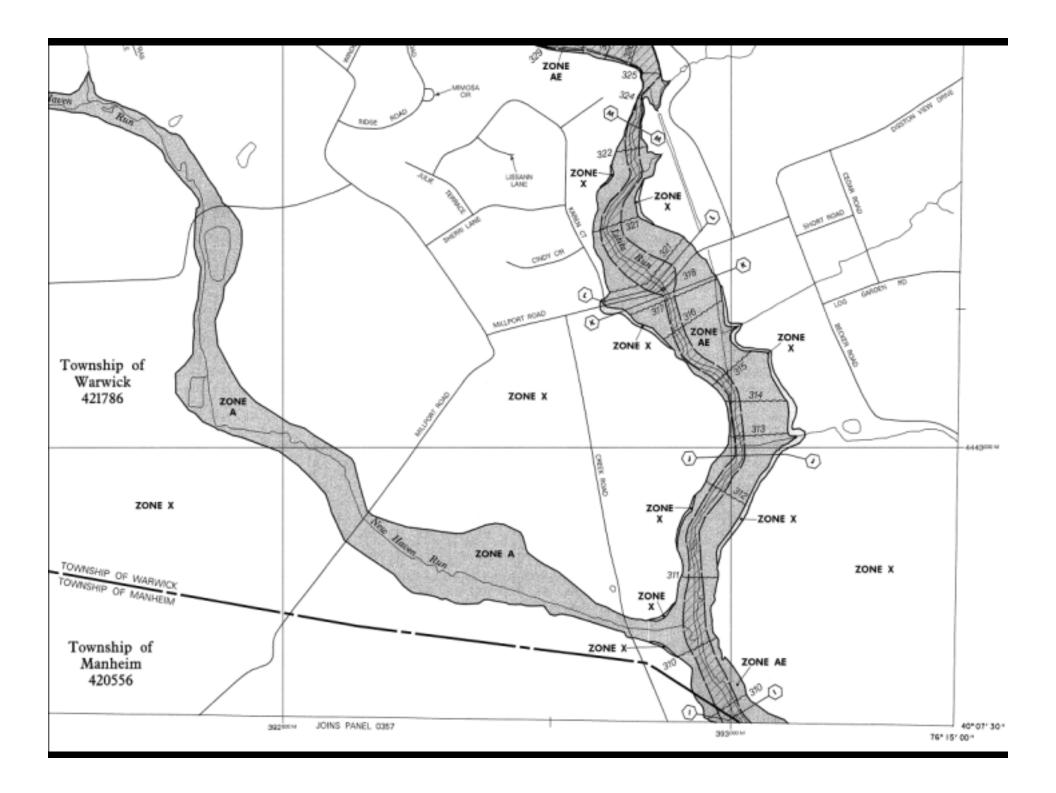
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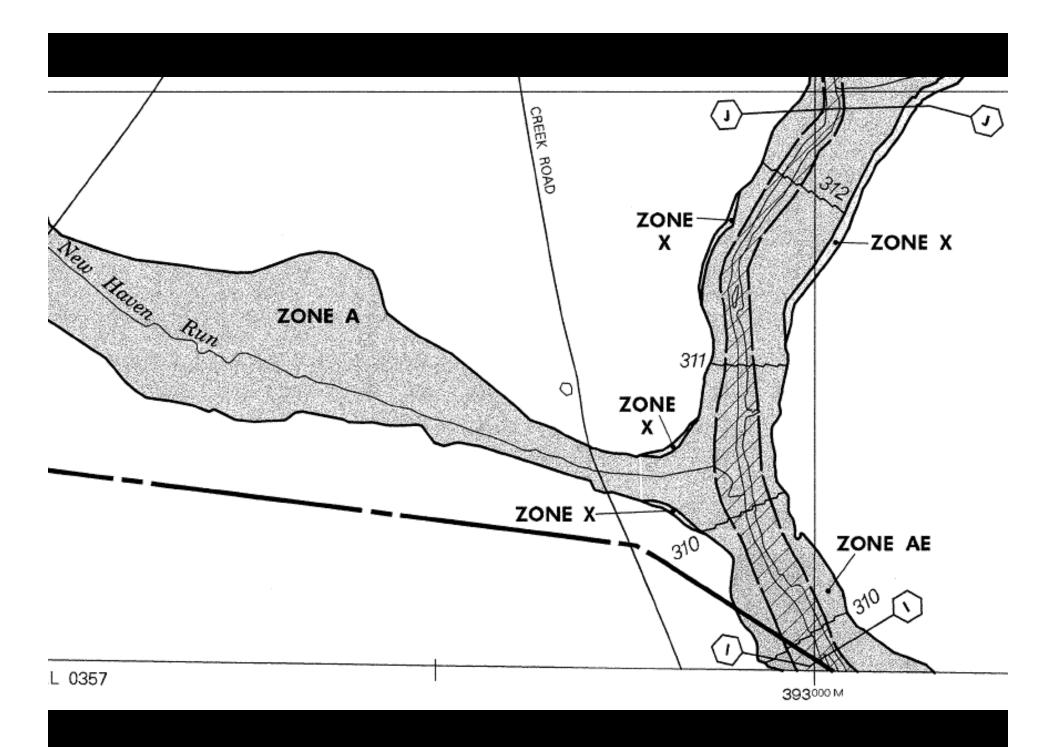
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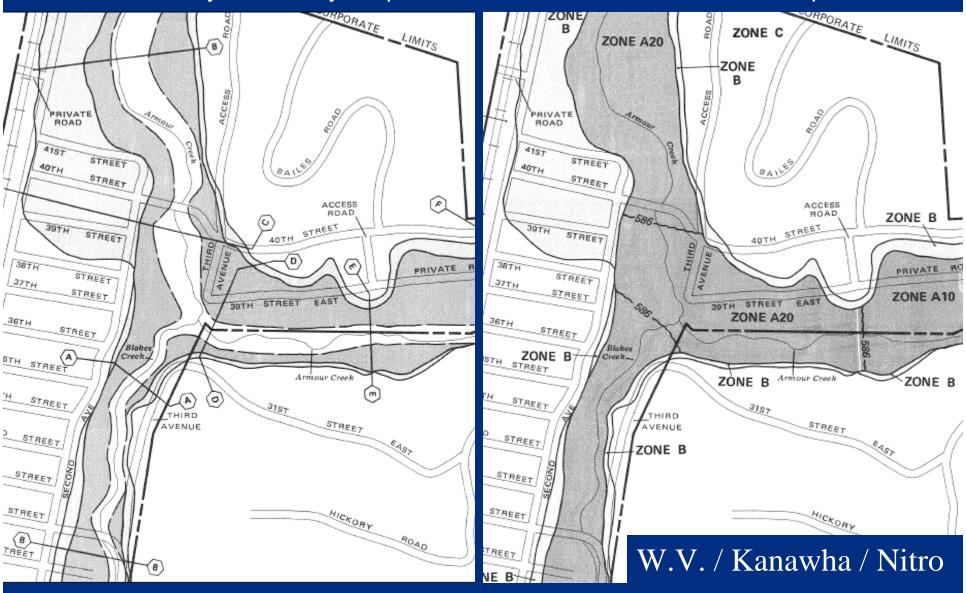
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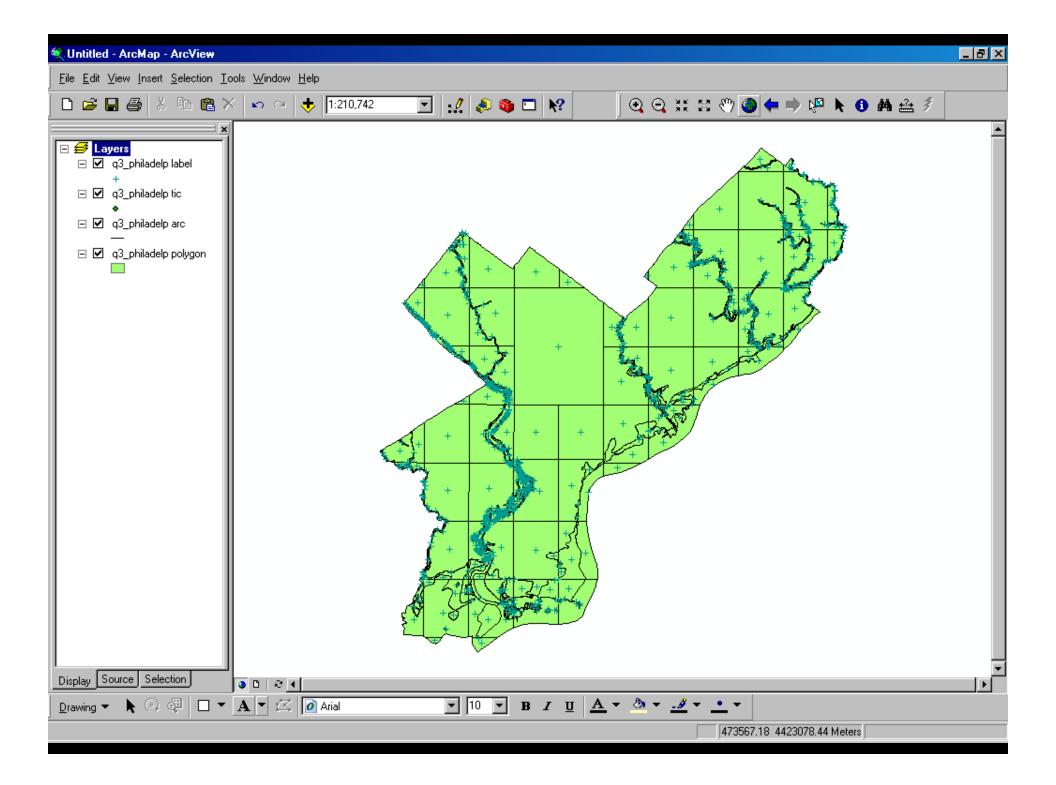




# FBFM Flood Boundary Floodway Map

## FIRM Flood Insurance Rate Map





### Q3 vector files

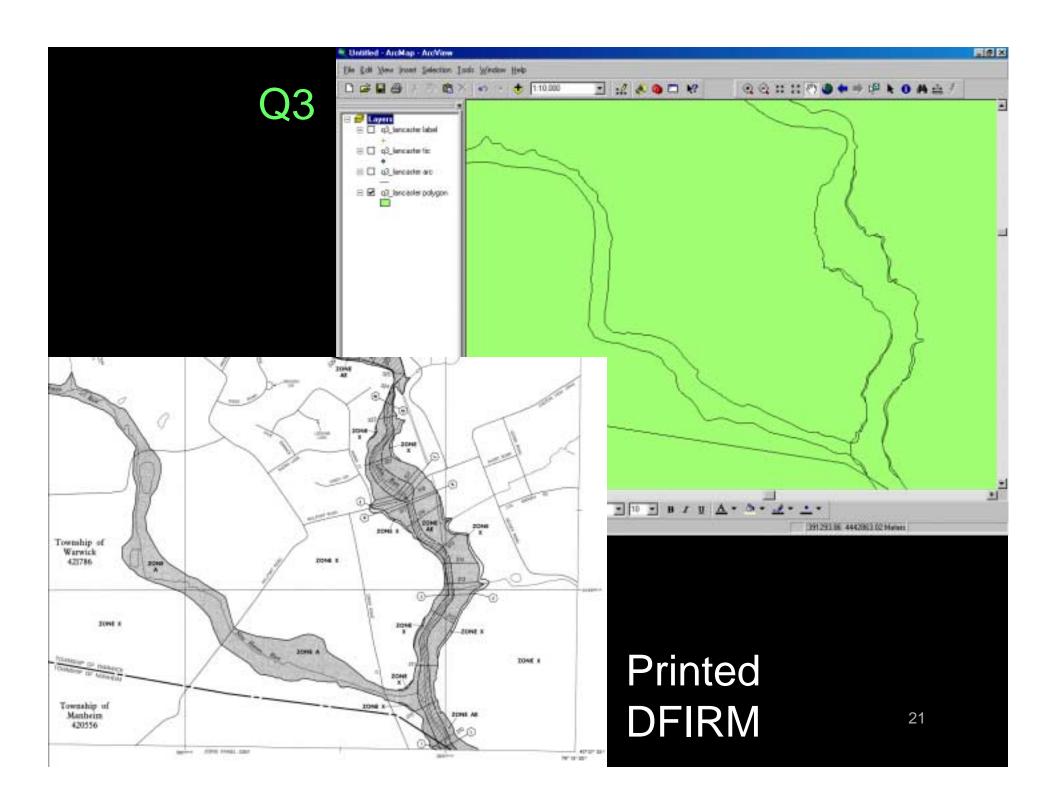
- 1% and 0.2% annual chance floodplain areas, including Zone V areas, certain floodways, and zone designations
- Coastal Barrier Resources Act (COBRA) areas
- Political areas, including community identification number
- FIRM panel areas, including panel number and suffix
- 7.5-minute quadrangle areas
- Mappable Letters of Map Change (LOMCs)

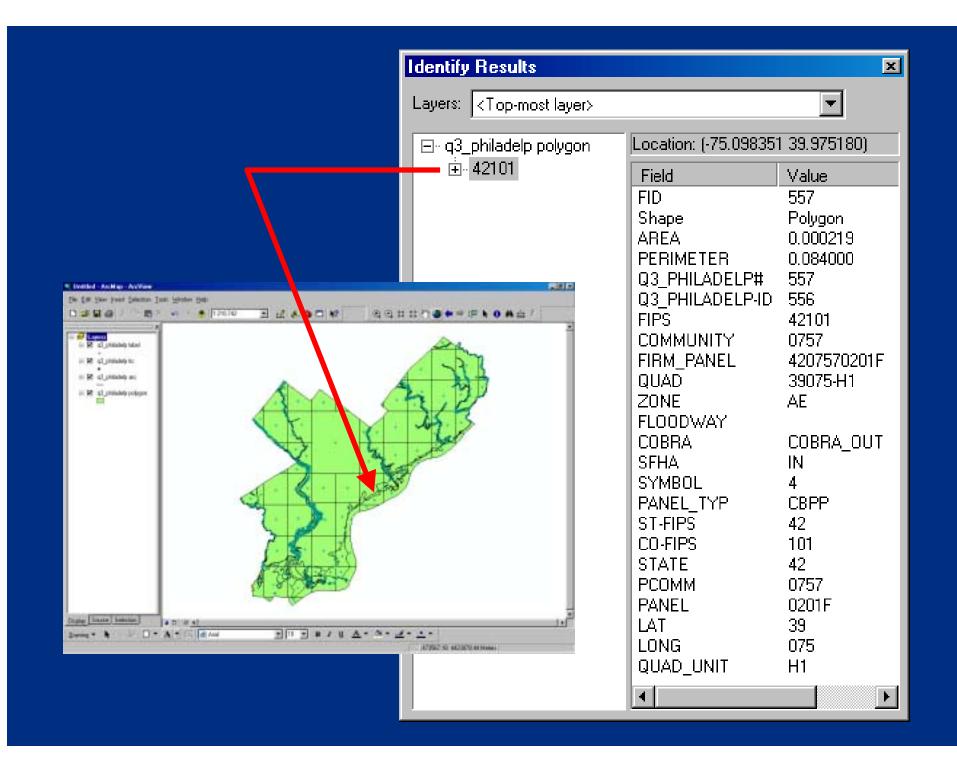


Q3 vector files do not include:

- Base map data (streets, etc.)
- Base Flood Elevation lines and elevations
- Cross sections and letter identifiers
- Elevation reference marks and their elevations
- Floodways if not shown on the FIRM



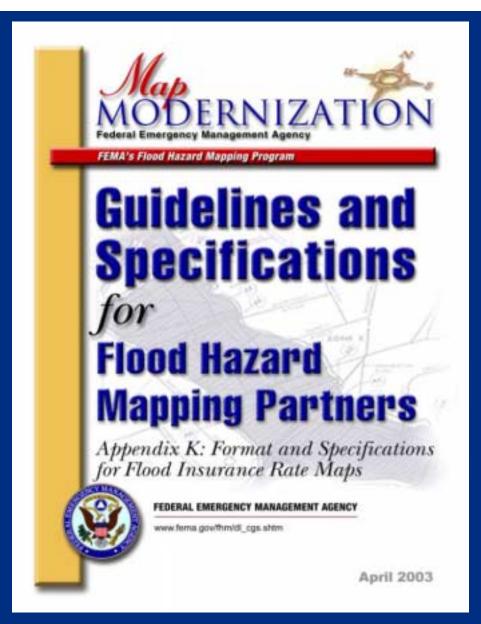


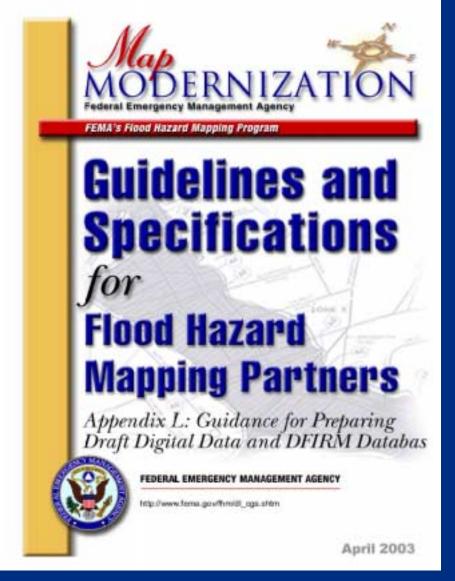


### Q3 problems and limitations:

- Don't have all features from the existing hardcopy FIRM
- Geo-referenced to 1:24,000 7½-minute USGS quads
- Designed for disaster response activities
- Suitable for planning activities, resource assessment
- Suitable for insurance marketing, mortgage portfolio review
- Limited applications for engineering
- Not suitable for absolute determination of SFHA
- Not for rating of flood insurance policies
- Almost certainly out of date (newer FIRM, LOMR)







www.fema.gov/pdf/fhm/frm gsak.pdf

www.fema.gov/pdf/fhm/frm\_gsal.pdf

### Index map overlays

Base\_Index FIRM\_Pan

Quad\_Index

### Political boundaries & PLSS

Pol\_Ar PLSAr

Pol\_Ln PLSLn

### Other cartographic features

Trnsport\_Ln Perm\_Bmk

Wtr\_Ln Water\_Gage

Wtr\_Ar Precip\_Gage

Gen\_Struct Riv\_Mrk

### **Special Flood Hazard Areas**

Fld\_Haz\_Ar LOMR

Fld\_Haz\_Ln

### SFHA references

BFE XS

Label\_Pt Label\_Ld

### H&H modeling elements

Nodes Ovrbnkln

Stn\_Start Profil\_Basln

Subbasins

### Coastal stuff

CBRS Shore\_Ln

PFD\_Ln Cst\_Gage

Cst\_Tsct\_Ln

Table: S\_XS

Field	R/A	S/E	MS Access				ESRI Shapefile			ESRI Coverage				MapInfo			
				field								item	output				
			type	size	dec	format	input mask	type	width	dec	type	width	width	dec	type	width	dec
XS_LN_ID	R	s	text	11				string	11		character	11	11		character	11	
XS_LTR	A	s	text	12				string	12		character	12	12		character	12	
START_ID	R	s	text	11				string	11		character	11	11		character	11	
STREAM_STN	R	s	text	12				string	12		character	12	12		character	12	
XS_LN_TYP	R	s	text	20				string	20		character	20	20		character	20	
WTR_NM	R	s	text	100				string	100		character	100	100		character	100	
			number														
WSEL_REG	R	s	(double)	8	2			number	13	2	numeric	8	13	2	decimal	15	2
LEN_UNIT	R	s	text	20				string	20		character	20	20		character	20	
V_DATUM	R	s	text	6				string	6		character	6	6		character	6	
SOURCE_CIT	R	s	text	11				string	11		character	11	11		character	11	
			number														
BED_ELEV	R	E	(double)	8	2			number	13	2	numeric	8	13	2	decimal	15	2
TOP_WIDTH	R	E	number (double)	8	2			number	13	2	numeric	8	13	2	decimal	15	2
			number														
XS_AREA	R	E	(double)	8	2			number	13	2	numeric	8	13	2	decimal	15	2
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			number														
VELOCITY	R	E	(double)	8	2			number	13	2	numeric	8	13	2	decimal	15	2
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FLOODWAY	А	s	text	30				string	30		cha	racter	30	30		character	30		
SFHA_TF	R	s	text	1				string	1		cha			1		character	1		
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	0. Base Map Featu					
Example	Feature	Specification				
	River, Stream, or Other Hydrographic Feature	(Orthophoto) Line weight .010" (Vector) Line weight .008"		ard Flood Hazard Features a		
Eighteen Mile Creek	Name of River, Stream, or	7 – 24 Pt. Times New Roman I	Example	Feature/Usage	Specification	
Utah Lake	Other Hydrographic Feature	CLC	(Orthophoto)		(Orthophoto) Area fill pattern	
Unnamed Tributary Tributary No. 1	Unnamed Stream, Unnamed Tributary Label	7 – 11 Pt. Times New Roman I CLC		1% annual chance Flood Hazard Area	Dot Diameter .020" Spacing .030" Offset between rows .025"	
		Dash .050", space .010" 7 – 11 Pt. Times New Roman I CLC	(Vector)	(Zones A, AE, AO, AH, AR, A99, V, and VE)	Color: Cyan (Vector)	
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		(Vector) Line weight .008" Line weight .010"	(Orthophoto)	1% annual chance Flood Hazard	(Orthophoto) Line weight .020"	
INTRACOASTAL WATERWAY	Intracoastal Waterway and Label	Dash .070", space .020" 8 – 10 Pt. Arial Italic CAPS	(Vector)	Boundary Line	Color: Cyan (Vector) Line weight .015"	
Canal Ditch				The Limit of Study note is used to identify the truncated terminus of a 1%		
Pond Wash Glacier Swamp Marsh	Unnamed Hydrographic Feature Label	8 Pt. Arial Italics CLC	LIMIT OF STUDY	annual chance floodplain of a stream or backwater area that has not been independently studied by detailed analyses (e.g., no flood profile is associated with this location).	(Label)	
Cranberry Bog			LIMIT OF DETAILED STUDY	The Limit of Detailed Study note is used to identify the terminus of a 1% annual chance floodplain of a stream that has been studied by detailed methods. The stream name may also be added to this note for clarity.	8 Pt. Arial CAPS	
			(Orthophoto)	The Limit of Study/Limit of Detailed Study line is used to indicate the terminus of a 1% annual chance floodplain of a stream or backwater area that has not been independently	(Line - Orthophoto) Line weight .004" Color: Cyan	
			(Vector)	studied by detailed analyses or of a stream that has been studied by detailed methods.	(Line – Vector) Line weight .004"006" Color: Black	

The lead up to Map Modernization

- Nationwide, approximately 75 percent of the FEMA flood maps are more than 10 years old. (2002)
- Most of the maps were produced using antiquated manual cartographic techniques.
- The primary reason for the existing backlog of outdated maps has been inadequate program funding.



Initial Proposals for Map Modernization

- Convert the maps to a digital format
- Upgrade existing digitally produced map panels to the new digital FIRM specifications
- When feasible, cost-effectively enhance the flood theme (e.g., redelineation, or limited detailed studies to update approximate flood zones)
- Incorporate updated detailed flood data through studies and restudies



Initial Proposals for Map Modernization

- Create flood maps for communities without maps
- Integrate communities, States, and regional agencies into the mapping process (CTP)
- Convert to metric and to the North American Vertical Datum of 1988
- Make the maps easier to obtain and use, including electronic and digital printing and distribution



The SOO for Map Modernization, April 2003

- 1. Establish and maintain a premier flood-hazard data collection and delivery system
- 2. Build and maintain mutually beneficial partnerships
- 3. Achieve effective program management
- 4. Expand and better inform the user community



Objective 1: Establish and maintain a premier floodhazard data collection and delivery system

FEMA will create a state-of-the-art, geospatial system that collects and maintains the best data available, integrates it into a national flood-layer theme, and provides easy access to reliable flood-hazard data and other information to support risk management applications and operations.



Objective 2: Build and maintain mutually beneficial partnerships

- Cooperating Technical Partners
  - Cooperating Technical Communities
  - Integrate local groups into the mapping process
  - Funded and unfunded
  - Cities, counties, states
  - Regional planning commissions, universities
- Map Modernization Management Support, MMMS



### "NSP", "Map Mod Team", "MOD"

Michael Baker Jr. — Program Mgmt, Engg., Mapping, Outreach, Communication IBM — Program Mgmt, Business Mgmt, Enterprise Architecture, IT, Training Watershed Concepts — Engineering, Mapping, IT, Regional Support, WISE Harvard Design & Mapping (HDM) — Multi-hazard GIS apps., QC/QA SAIC — QA, Risk Communication, Public Outreach, Technological Hazards BAE Systems — Enterprise Geospatial, Data Mgmt/Development, LIDAR Black & Veatch — Engineering, Project Management, Regional Support ESRI — IT Application Development, GIS, DFIRM Production S&DBE — NFIP Compliance, Flood Engg., Building Sciences, Library Services

### The MOD Solution

#### **Engg. & Mapping**

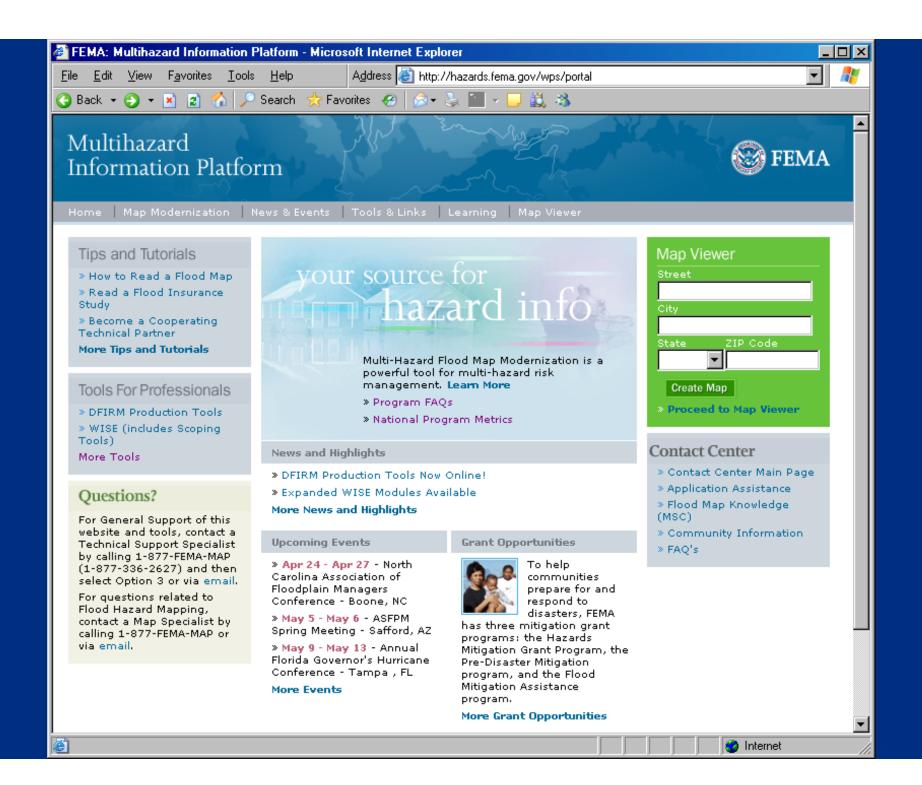
- WISE
- DFIRM Production System
  - Scoping Tool
  - QA / QC Tools

#### IT / Data

- Collaboration Tools
  - Workflow Engine
    - MIP
- Document Management
  - Help Desk

#### Management

- Financial Management
  - EVMS
  - Dashboard
  - Reporting
- Learning Mgmt. System
  - Customer Relations



### MIP WISE Tools

Watershed Information System

Scoping Module — collects data and helps with prioritization

Terrain Module — imports terrain data, allows edits and error correction, creates hydrologically correct DEMs

Hydrology — delineates basins, calculates time of concentration, generates hydrographs, preprocesses data

Hydraulics — integrates data to build hydraulic models, interfaces with HEC-RAS, maps floodplain boundaries



### MIP DFIRM Production Tools

Release 2.1.1, May 2005

Job Tracking Extension — workflow manager
GeoPop Pro — helps create Appendix L compliant GIS data
Workmap Pro — prints engineering work maps
GIS Data ReViewer — QA/QC tools and validation checks
Label-EZ — reads DFIRM database and auto places labels
Label-Edit — edit the labels placed by Label-EZ
Map Production Pro — plots maps to FEMA specifications
DFIRM Annotation Tool — text notes that are not from DB
Digital FIRM Index Tool Pro — creates index sheets



## Implementing Map Modernization

### Key Performance Indicators

Key Performance Indicators	Targets						
Management Indicators	FY04	FY05	FY06	FY07	FY08	FY09	
% of population with digital GIS flood data available on-line	20%	50%	65%	75%	85%	97%	
% of population with adopted maps that meet quality standards	10%	20%	35%	50%	70%	90%	
Leveraged digital GIS flood data	20%	20%	20%	20%	20%	20%	
% of appropriated funds sent to CTPs	20%	25%	33% *	33% *	33% *	33% *	





Mid-Atlantic Chapter of URISA

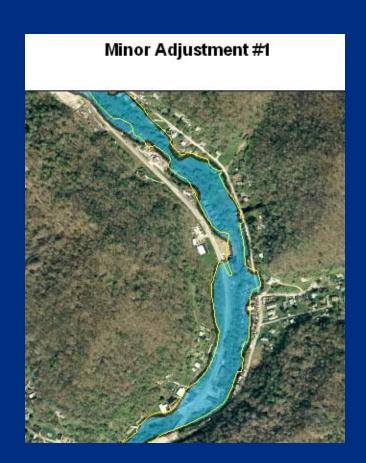
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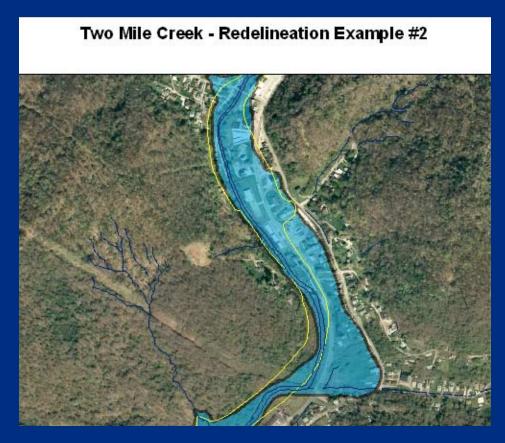


### Region III objectives

- Digital coverage of our entire region
- Redelineate SFHA when improved data is available
- Repair flood studies where required
- Broaden the base of NFIP knowledge
- CTP strategy
  - states
  - multi-jurisdictional partners
- Move to an E-system for flood hazard information



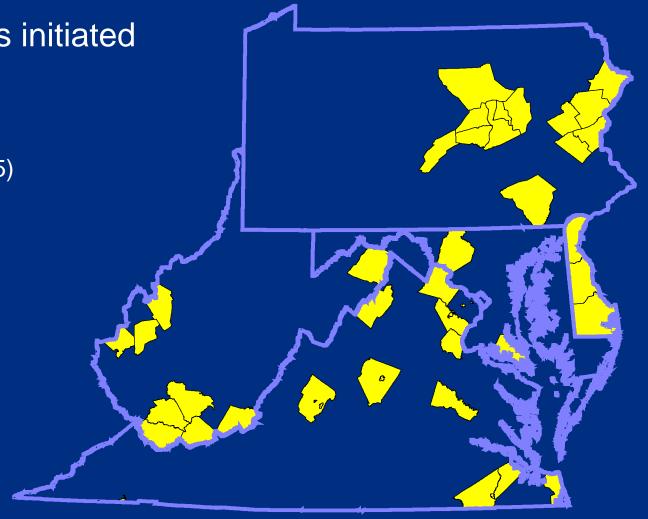




DFIRM projects initiated

#### Fiscal Year

Pre-03 (45-45-285)





DFIRM projects initiated

#### Fiscal Year

Pre-03 (45-45-285)

2003 (31-76-285)

2004

2005

2006

2007

2008

